

ILLINOIS POLLUTION CONTROL BOARD
May 5, 2011

DANIEL KOSTER - STERLING (Property ID))	
No. 11-07-300-004),)	
)	
Petitioner,)	
)	
v.)	PCB 11-71
)	(Tax Certification - Water)
ILLINOIS ENVIRONMENTAL)	
PROTECTION AGENCY,)	
)	
Respondent.)	

ORDER OF THE BOARD (by G.T. Girard):

On April 22, 2011, the Illinois Environmental Protection Agency (Agency) filed a recommendation that the Board certify certain facilities of Daniel Koster (Koster) as “pollution control facilities” for preferential tax treatment under the Property Tax Code. *See* 35 ILCS 200/11-5 *et seq.* (2008); 35 Ill. Adm. Code 125. Koster’s livestock operation is located at 26565 Science Ridge Road, Sterling, Whiteside County. In this order, the Board describes the legal framework for tax certifications, discusses the Agency’s recommendation, and certifies that the Koster’s manure management structures are pollution control facilities.

LEGAL FRAMEWORK

Under the Property Tax Code, “[i]t is the policy of this State that pollution control facilities should be valued, at 33 1/3% of the fair cash value of their economic productivity to their owners.” 35 ILCS 200/11-5 (2008); *see also* 35 Ill. Adm. Code 125.200(a)(2). “For tax purposes, pollution control facilities shall be certified as such by the Pollution Control Board and shall be assessed by the Department [of Revenue].” 35 ILCS 200/11-20 (2008); *see also* 35 Ill. Adm. Code 125.200(a).

Under Section 125.202 of the Board’s procedural rules, a person may submit an application for tax certification to the Agency. *See* 35 Ill. Adm. Code 125.202. If the Agency receives a tax certification application, the Agency must file with the Board a recommendation on the application, unless the applicant withdraws the application. *See* 35 Ill. Adm. Code 125.204(a). Among other things, the Agency’s filing must recommend that the Board issue or deny tax certification. *See* 35 Ill. Adm. Code 125.204(a)(4). If the Board finds “that the claimed facility or relevant portion thereof is a pollution control facility . . . , the Pollution Control Board . . . shall enter a finding and issue a certificate to that effect.” 35 ILCS 200/11-25 (2008); *see also* 35 Ill. Adm. Code 125.216(a).

AGENCY RECOMMENDATION

The Agency states that it received a tax certification application from Koster on December 28, 2009.¹ Rec. at 1. On April 22, 2011, the Agency filed a recommendation on the application with the Board, attaching the application. The Agency's recommendation identifies the facilities at issue:

Livestock waste management facilities consisting of one concrete manure pits approximately (126 ft. x 60 ft. x 10 ft. deep) and the portion of concrete slatted flooring over the manure pits in building # 1; one concrete manure pits approximately (116 ft. x 70 ft. x 10 ft. deep) and the portion of concrete slatted flooring over the manure pit in building #2; one concrete manure pits approximately (348 ft. x 40 ft. x 8 ft. deep) and the portion of concrete slatted flooring over the manure pits in building #3; one concrete manure pit approximately (364 ft. x 40 ft. x 8 ft.) and the portion of concrete slatted flooring over the manure pit in building #4; one concrete manure pit approximately (36 ft. x 120 ft. x 2 ft.) and the portion of concrete slatted flooring over the manure pit in building #5; one concrete manure pit approximately (40 ft. x 100 ft. x 2 ft.) and the portion of concrete slatted flooring over the manure pit in building #6; one concrete manure pit approximately (45 ft. x 230 ft. x 2 ft.) and the portion of concrete slatted flooring over the manure pit in building #7; one concrete manure pit approximately (90 ft. x 70 ft. x 2 ft.) with one reception pit approximately (6 ft. x 6 ft. x 13 ft. deep) and the portion of concrete slatted flooring over the manure pit in building #8; one concrete manure storage tank approximately (140 ft in diameter x 12ft. deep); as well as 250 ft of 8 inch PVC pipe. Rec. at 1-2.

The Agency's recommendation further describes the facilities: "[t]hese livestock waste management facilities are used to collect, transport and/or store livestock wastes prior to cropland application. Rec. at 2." The Agency's recommendation also identifies the location of the facilities: "Section 7, T21N, R7E of the 4th PM in Whiteside County." *Id.*

The Agency recommends that the Board certify that the identified facilities are pollution control facilities as defined in Section 11-10 of the Property Tax Code (35 ILCS 200/11-10 (2008)) with the primary purpose of eliminating, preventing, or reducing water pollution, or as otherwise provided in 35 Ill. Adm. Code 125.200(a)(1). Rec. at 2.

TAX CERTIFICATE

Based on the Agency's recommendation and Koster's application, the Board finds and certifies that Koster's facilities identified in this order are pollution control facilities under the Property Tax Code (35 ILCS 200/11-10 (2008)). Under Section 11-25 of the Property Tax Code, the effective date of this certificate is "the date of application for the certificate or the date of the construction of the facility, which ever is later." 35 ILCS 200/11-25 (2008); *see also* 35 Ill. Adm. Code 125.216(a). Section 125.216(d) of the Board's procedural rules states that the Clerk

¹ The Agency's recommendation is cited as "Rec. at _."

“will provide the applicant and the Agency with a copy of the Board’s order setting forth *the Board’s findings and certificate, if any.*” 35 Ill. Adm. Code 125.216(d) (quoting in italics 35 ILCS 200/11-30 (2008)). The Clerk therefore will provide Koster and the Agency with a copy of this order.

IT IS SO ORDERED.

Section 41(a) of the Environmental Protection Act provides that final Board orders may be appealed directly to the Illinois Appellate Court within 35 days after the Board serves the order. 415 ILCS 5/41(a) (2008); *see also* 35 Ill. Adm. Code 101.300(d)(2), 101.906, 102.706. Illinois Supreme Court Rule 335 establishes filing requirements that apply when the Illinois Appellate Court, by statute, directly reviews administrative orders. 172 Ill. 2d R. 335. The Board’s procedural rules provide that motions for the Board to reconsider or modify its final orders may be filed with the Board within 35 days after the order is received. 35 Ill. Adm. Code 101.520; *see also* 35 Ill. Adm. Code 101.902, 102.700, 102.702.

I, John Therriault, Assistant Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on May 5, 2011, by a vote of 5-0.



John Therriault, Assistant Clerk
Illinois Pollution Control Board